

July 29, 2026

The Honorable Mike Johnson  
Speaker  
U.S. House of Representatives  
Washington, D.C. 20515

The Honorable Hakeem Jeffries  
Democratic Leader  
U.S. House of Representatives  
Washington, D.C. 20515

The Honorable John Thune  
Majority Leader  
United States Senate  
Washington, D.C. 20510

The Honorable Charles E. Schumer  
Democratic Leader  
United States Senate  
Washington, D.C. 20510

Dear Speaker Johnson, Leader Thune, Leader Jeffries, and Leader Schumer,

The undersigned organizations, representing a wide variety of business interests, write to urge you to expeditiously extend the Terrorism Risk Insurance Act (TRIA) before the end of the year. Congress enacted TRIA in the wake of the tragic terrorist attacks on September 11, 2001, to restore the marketplace for terrorism risk insurance. Over the last 23 years, Congress has recognized the vital role that TRIA plays in maintaining that marketplace and has subsequently reauthorized the program on five separate occasions. We urge you to avoid market disruptions and continue the economic certainty provided by the program by including a 7-year extension of TRIA on any “must pass” legislation this year.

Waiting until the final year of the authorization to renew the program brings uncertainty to the insurance market. Insurers and policyholders are beginning to negotiate policies that extend beyond the program’s current expiration, December 31, 2027, and past delays have led to widespread conditional exclusions that eliminate terrorism insurance coverage for policyholders if the program has not yet been renewed. Additionally, as workers’ compensation cannot exclude terrorism coverage, firms operating in high-risk national security environments can face significant difficulty and extended negotiation timelines when placing coverage, especially given the potential for catastrophic, uncapped terrorism exposure.

Congress has already taken important steps to advance a long-term reauthorization. The House voted overwhelmingly in a 373-15 vote in June to advance a 7-year extension of the program (H.R. 7128). The Senate has its own 7-year extension (S. 4395), which has garnered over 30 bipartisan cosponsors since its introduction.

Importantly, both reauthorization efforts maintain the current TRIA structure – this is critical to ensuring that insurers of all sizes continue to participate in the market so that the capacity exists for policyholders looking to purchase coverage to protect against this particular risk.

The tragic terrorist attacks on September 11, 2001, fundamentally changed the landscape for insuring against the risk of terrorism in the United States. Struck with an inability to model frequency, location, and the potentially devastating scale of modern terrorism, insurers were forced to pull out of the marketplace, and in the months following the attacks, the inability of insurance policyholders to secure terrorism risk insurance contributed to a paralysis in the economy, especially in the construction, travel and tourism, and real estate finance sectors.

In response to this market disruption and broader economic uncertainty, Congress enacted TRIA to restore stability and ensure the continued availability of terrorism risk coverage. Since its initial enactment in 2002, TRIA has served as a vital public-private risk-sharing mechanism, ensuring that private terrorism risk insurance coverage remains available to commercial businesses, educational institutions, and non-profit organizations at virtually no cost to the taxpayer. TRIA fosters certainty in the marketplace and allows all of these interconnected elements of the economy to continue to move forward.

In 2026, the Treasury Department reported that “the Terrorism Risk Insurance Program continues to help make terrorism risk insurance available and affordable in the United States, and that the market for terrorism risk insurance has been relatively stable for some time since the enactment of TRIA.” The report goes on to say, “Treasury believes that were the Program to sunset, or even lapse for a period of time, significant disruption in the private insurance market could result

that could spill over into other, unrelated lines of coverage, potentially delaying projects in critical sectors of the economy. The Program remains a critical tool that should continue to be utilized to maintain stable insurance markets and promote U.S. financial growth.” Without the backstop that TRIA provides, the private insurance market would simply be unable to provide adequate levels of terrorism risk insurance.

It is also important to note that federal threat assessments highlight risks to critical infrastructure sectors – such as real estate – that could cause cascading economic damage. As noted in the 2026 ODNI Annual Threat Assessment, “The U.S. continues to face a complex and evolving threat landscape with a geographically diverse set of Islamist terrorist actors seeking to propagate their ideology globally and harm Americans...”

Policyholders and insurers alike value certainty. The undersigned organizations strongly encourage Congress to provide certainty to the market by including a 7-year extension of TRIA on any “must pass” legislative vehicles this year.

Sincerely,

American Council of Engineering Companies  
American Land Title Association  
American Public Power Association  
American Society of Association Executives (ASAE)  
Building Owners and Managers (BOMA) International  
Commercial Real Estate Development Association  
CRE Finance Council  
Exhibitions & Conferences Alliance  
Independent Insurance Agents & Brokers of America  
International Safety Equipment Association  
Mortgage Bankers Association  
National Apartment Association  
National Association of Manufacturers  
National Association of Realtors  
National Multifamily Housing Council  
Reinsurance Association of America  
The Real Estate Roundtable  
U.S. Travel Association  
Wholesale & Specialty Insurance Association

American Hotel and Lodging Association  
American Property Casualty Insurance Association  
American Resort Development Association  
Associated General Contractors  
Coalition to Insure Against Terrorism  
Council of Insurance Agents & Brokers  
Edison Electric Institute  
ICSC  
International Franchise Association  
Major League Baseball (MLB)  
Nareit  
National Association of Home Builders  
National Association of Mutual Insurance Companies  
National Association of Waterfront Employers (NAWE)  
Real Estate Board of New York (REBNY)  
The Association of American Railroads  
U.S. Chamber of Commerce  
Vermont Captive Insurance Association